SIXTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

Third Regular Session

Senate Office of the Secrets

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16 JAN 25 P6 51

SENATE S. B. No. 3131

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Introduced by Senator Aquilino "Koko" Pimentel HI

AN ACT

ABOLISHING THE ROAD BOARD CREATED BY VIRTUE OF REPUBLIC ACT NO. 8794 AND TRANSFERRING ITS POWERS AND FUNCTIONS TO THE DEPARTMENT OF PUBLIC WORKS AND HIGHWAYS AND TO THE DEPARTMENT OF TRANSPORTATION AND COMMUNICATIONS, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 8794

EXPLANATORY NOTE

Republic Act No. 8794 entitled, "An Act Imposing a Motor Vehicle User's Charge on Owners of All Types of Motor Vehicles and for Other Purposes", created the Road Board to implement the prudent and efficient management and utilization of the special funds collected via Road User's Tax, which are earmarked solely and used exclusively for (1) road maintenance and the improvement of road drainage, (2) installation of adequate and efficient traffic lights and road safety devices, and (3) air pollution control.

The collection from the road user's tax was estimated at P90.72 Billion from 2001 to December 2012. Past Commission on Audit (COA) reports showed vestiges of illegal utilization of Road User's Tax over the years. For CY 2004-2008, the Road Fund was used for payment of salaries, allowances, maintenance, and other operating expenses of the Road Board properly chargeable to the regular budget, amounting to P515.50 Million unlawful expenses.

From 2001 to 2010, COA pointed out discrepancies amount to P1.495 Billion in the total collection of Road User's Tax, as stated in the respective certifications of the Land Transportation Office and the Bureau of Treasury.

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In its 2011 report, COA reported that the P62.52 Million fund of the Road Board earmarked for road maintenance and repair, was used instead for its engineering and administrative overhead expenses.

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And finally, in the 2013 COA report, findings of irregularities in the expenditure of more than P1.66 Billion in funds were uncovered.

Obviously, the Road Board is just another layer of bureaucracy, which became an avenue for graft and corruption. By abolishing this regulatory agency, the public funds will be re-channeled to the proper government agencies such as the Department of Public Works and Highways and the Department of Transportation and Communication, which will implement the road safety measures and projects.

In view of the foregoing, the immediate passage of this bill is earnestly sought.

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AN ACT

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Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

SECTION 1. Section 7 of Republic Act No. 8794 is hereby
 amended to read as follows:

"SECTION 7. Disposition of Monies Collected. All
monies collected under this Act shall be earmarked solely
and used exclusively (1) for road maintenance and the
improvement of road drainage, (2) for the installation of
adequate and efficient traffic lights and road safety devices,
and (3) for air pollution control.

All such monies collected shall be deposited in four (4)
 special trust accounts in the National Treasury, namely: (1)
 Special Road Support Fund; (2) Special Local Road Fund;

(3) Special Road Safety Fund; and (4) Special VehiclePollution Control Fund. The distribution of collections under this Act shall be as follows:

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The Special Road Support Fund, the Special Local Road Fund, and the Special Road Safety Fund shall be under the DPWH, whereas the Special Vehicle Pollution Control Fund shall be under the DOTC.

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[A Road Board to implement the prudent and efficient 10 management and utilization of the special funds shall be 11 organized by the President of the Philippines. The Road 12 Board shall be composed of seven (7) members, with the 13 Secretary of the DPWH as ex officio head, and the secretaries 14 of the Department of Finance, Budget and Management, and 15 the Transportation and Communications, as ex officio 16 members. The remaining three (3) members shall come from 17 the transport and motorist organizations which have been in 18 existence and active for the last five (5) years prior to this 19 Act. They shall be appointed for the term of two (2) years 20 each by the President of the Philippines upon the 21 recommendation of the secretaries of the DPWH and the 22 DOTC.] 23

SECTION 2. *Rules and Regulations.*—The secretaries of the Department of Public Works and Highways (DPWH) and the Department of Transportation and Communications (DOTC) shall jointly promulgate within thirty (30) days from the effectivity of this Act, the rules and regulation to implement and carry out the intent,

objectives, purposes, and provisions of this Act, including such 1 structural and procedural improvement in the systems and agencies 2 concerned as may be necessary to ensure the prudent, wise, effective, 3 and efficient utilization of the special funds established under Republic 4 Act No. 8794: Provided, that the Secretary of the DPWH shall prepare 5 the portion of their implementing rules and regulations pertaining to the 6 Special Road Support Fund, the Special Local Road Fund, and the 7 Special Road Safety Fund, and the Secretary of the DOTC shall prepare 8 the portion of the implementing rules and regulations pertaining to the 9 collection of the motor vehicle's user's charge and on the disposition of 10 the monies accruing to the Special Pollution Control Fund. Provided 11 *further*, that the secretaries of the DPWH and the DOTC are proscribed 12 from creating a secretariat and may only be assisted by a minimal 13 number of staff in the administration and implementation of the special 14 funds established under Republic Act No. 8794. 15

SECTION 3. Separability Clause.—Should any provision of this
 Act or part hereof be declared invalid or unconstitutional, the other
 provisions or parts not affected thereby shall remain valid and effective.

SECTION 4. *Repealing Clause*.—All laws, decrees, orders, and
 issuances, or portions thereof, which are inconsistent with the provisions
 of this Act are hereby repealed, amended, or modified accordingly.

SECTION 5. *Effectivity.*—This Act shall take effect fifteen (15)
 days from its publication in two (2) newspapers of general circulation.

Approved,

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