

FIFTEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES)
First Regular Session)



Senate
Office of the Secretary

'10 NOV 30 P5:18

SENATE
S.B. No. **2618**

RECEIVED BY: 

Introduced by Senator EDGARDO J. ANGARA

EXPLANATORY NOTE

It is the policy of the State to provide education and training on public safety for its uniformed bureaus such as the police force, firemen, and jail management who are tasked with enforcing the law, preventing crime, protecting lives and property, and ensuring public safety.

Section 66 of RA 6975 established and constituted under the Department of Interior and Local Government (DILG) the Philippine Public Safety College (PPSC) as the premier educational institution for the training, human resource development and continuing education of all personnel of the Philippine National Police (PNP), the Bureau of Fire Protection (BFP) and the Bureau of Jail Management and Penology (BJMP).

As a bureau created under a government agency, the PPSC does not have fiscal autonomy and flexibility. Its powers and functions are limited.

Therefore, this bill seeks to provide a charter for PPSC and to define its powers and duties, with the aim of motivating and improving the training of our dedicated public servants – the policemen, firemen and jail guards.


EDGARDO J. ANGARA

CONGRESS OF THE PHILIPPINES)
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Senate Bill No. 2618

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AN ACT STRENGTHENING THE PHILIPPINE PUBLIC SAFETY COLLEGE SYSTEM AS THE PREMIER EDUCATIONAL INSTITUTION FOR TRAINING, HUMAN RESOURCE DEVELOPMENT AND CONTINUING EDUCATION OF ALL POLICE, FIRE AND JAIL PERSONNEL, APPROPRIATING FUNDS THEREFOR AND FOR OTHER PURPOSES

Be it enacted by the Senate and the House of Representatives in Congress assembled:

1 SECTION 1. *Short Title* – This Act shall be known as the “Philippine Public Safety
2 College System Act of 2010.”
3

4 SECTION 2. *Declaration of Policy* – It is hereby declared the policy of the State to
5 provide quality education and training in the field of public safety for the Philippine National
6 Police (PNP), Bureau of Fire Protection (BFP) and the Bureau of Jail Management and Penology
7 (BJMP), and to develop a highly competent police force that is national in scope but civilian in
8 character that shall be primarily tasked with enforcing the law, preventing and controlling crimes
9 and ensuring public safety and internal security with the active support of the community.
10

11 In this regard, the State shall endeavor to strengthen the Philippine Public Safety College
12 System’s (PPSCS) institutional capacity by establishing policies which shall promote the
13 achievement of a more integrated education system that is responsive to present-day
14 requirements and standards of professional competence by granting PPSCS academic freedom
15 and autonomy as a chartered higher educational institution.
16

17 SECTION 3. *General Mandate* – The Philippine Public Safety College System,
18 hereinafter referred to as the College System, shall serve as the premier educational institution
19 for degree and non-degree programs, including training, human resources development and
20 continuing education for all personnel of the PNP, BFP and the BJMP, as well as personnel of
21 the College System and other related agencies and organizations.
22

23 SECTION 4. *Composition of the College System* – The College System shall be
24 composed of the present Philippine National Police Academy (PNPA), the Fire National
25 Training Institute (FNTI), the Jail National Training Institute (JNTI), the Police National

1 Training Institute (PNTI) and its regional training schools, the National Police College (NPC),
2 the National Forensic Science Training Institute (NFSTI) and other institutes or special training
3 centers as may be created by the Board of Trustees.
4

5 SECTION 5. *Administration* – The College System shall have the general powers of a
6 corporation set forth in Batas Pambansa Blg. 68, as amended, otherwise known as the
7 “Corporation Code of the Philippines.” The administration of the College System and the
8 exercise of its powers shall be vested exclusively in the Board of Trustees and the President of
9 the College System. It shall be attached to the Department of the Interior and Local Government
10 for program and policy coordination only.
11

12 SECTION 6. *The Board of Trustees* – The governance of the College System is hereby
13 vested in the Board of Trustees, hereinafter referred to as the Board, which shall be composed of
14 the following:
15

- 16 (a) The Secretary of the Department of the Interior and Local Government, as
17 Chairperson;
- 18 (b) The Chairperson of the Commission on Higher Education, as Co-Chairperson;
- 19 (c) The President of the College System, as Vice-Chairperson;
- 20 (d) The Chairperson of the Senate Committee on Education, Arts and Culture, as
21 member;
- 22 (e) The Chairperson of the House Committee on Higher Technical Education, as
23 member;
- 24 (f) The Director-General of the Technical Education and Skills Development
25 Authority, as member;
- 26 (g) The Chief of the Philippine National Police, as member;
- 27 (h) The Chief of the Bureau of Fire Protection, as member; and,
- 28 (i) The Chief of the Bureau of Jail Management and Penology, as member.
29

30 SECTION 7. *Powers and Duties of the Board* – The administration of the College
31 System and the exercise of its corporate powers are vested in the Board.
32

33 The Board shall exercise the following specific powers and duties:
34

- 35 (a) Promulgate policies in accordance with the declared State policies on
36 education and other pertinent provision of the Philippine Constitution on
37 education, as well as the policies, standards and thrusts of the Commission on

1 Higher Education (CHED) under Republic Act No. 7722, otherwise known as
2 the “Higher Education Act of 1994;”

- 3 (b) Formulate such academic programs, curricula and standards for degree and
4 non-degree courses of study, including the conduct of distance education and
5 training programs in line with the qualifications and service upgrading
6 program for public safety services, compatible with their mandated roles and
7 institutional vision to attain competent standards of public safety education
8 and training, in coordination, when necessary, with the CHED and the
9 Technical Education and Skills Development Authority (TESDA);
- 10 (c) Prescribe rules and regulations for its own governance and the discipline of
11 faculty and other personnel and enact for the governance of the College
12 System such general policies, rules and regulations, not contrary to law, as are
13 consistent with the purposes and functions of the College System;
- 14 (d) Grant and confer academic degrees, diplomas and proficiency certificates for
15 degree and non-degree courses;
- 16 (e) Set policies on admission, graduation and discipline of students;
- 17 (f) Receive and appropriate all sums as may be provided for the support of the
18 College System in a manner it may determine, in its discretion, to carry out
19 the purposes and functions of the College System;
- 20 (g) Recommend to the President of the Philippines the appointment of the
21 President selected through the proper search process and act on the
22 appointment of other key officials of the College System in accordance with
23 the provisions of pertinent laws;
- 24 (h) Receive in trust, legacies, gifts and donation of real properties of all kinds and
25 administer and dispose the same when necessary for the benefit of the College
26 System, subject to the limitations, directions and instructions of the donor, if
27 any;
- 28 (i) Import, duty-free, economic, technical and cultural books or publications upon
29 certification by the CHED that such imported books or publications are for
30 academic and related purposes, in accordance with the provisions of the Tariff
31 and Customs Code of the Philippines, as amended;
- 32 (j) Determine the tuition fees and other necessary school charges, after due
33 consultation with the heads of the College System’s constitutive institutions,
34 in conformity with the CHED guidelines on tuition fees and other charges.
35 Such fees, charges and other income generated by the College System shall
36 constitute as special trust funds and shall be deposited in any government
37 authorized depository bank. Any and all interests that shall accrue therefrom
38 shall form part of the same funds for the use of the College System;

- 1 (k) Adopt and implement a socialized scheme of tuition and school fees, for
2 greater access to poor but deserving students;
- 3 (l) Provide local and international fellowships, scholarships and grants and award
4 the same to faculty, staff and students, based on merit;
- 5 (m) Authorize the construction or repair of its buildings, machinery, equipment
6 and other facilities and support systems, and purchase and acquire real and
7 personal properties, including the necessary supplies, materials and
8 equipment;
- 9 (n) Determine and adjust salaries of faculty members and administrative officials
10 and employees, subject to the provisions of the Revised Compensation and
11 Position Classification System and other pertinent budget and compensation
12 laws governing hours of service and such other duties and conditions as it may
13 deem proper; to grant them, at its discretion, leaves of absence under such
14 regulations as it may promulgate, any provisions of existing law to the
15 contrary notwithstanding; and to remove them for cause in accordance with
16 the requirement of due process of law;
- 17 (o) Use all incomes generated by the College System and its constitutive
18 institutions at its discretion; *Provided*, that all such disbursements shall be for
19 the professional growth and development, health, welfare and other benefits of
20 faculty members and other personnel; the acquisition, construction,
21 maintenance and repair of urgently needed instructional and auxiliary
22 facilities, equipment, buildings and other infrastructure, and such other
23 expenditures necessary for the attainment of its purpose under this Act;
24 *Provided, further*, that such income shall not be used to augment
25 appropriations for personal services expenditures;
- 26 (p) Establish research and extension centers of the College System where such
27 will promote the development of the latter and provide for adequate guidelines
28 on the protection, utilization and commercialization of intellectual creations
29 owned by the College System;
- 30 (q) Establish professional chair awards and provide for the maintenance or
31 endowment of such chairs;
- 32 (r) Create a culture of excellence and quality service through multi-sectoral
33 linkages, both local and international, faculty and staff development studies;
- 34 (s) Authorize an external management audit of the institution and institute
35 reforms, including academic and structural changes, on the basis of the audit
36 results and recommendations;

- 1 (t) Enter into joint ventures with business and industry for the profitable
2 development and management of the economic assets of the College System,
3 the proceeds of which shall be used for its development and strengthening;
- 4 (u) Develop consortia and other forms of linkages with local government units,
5 institutions and agencies, both public and private, local and foreign, in
6 furtherance of the purposes and objectives of the College System;
- 7 (v) Develop academic arrangements for institution capability building with
8 appropriate institutions and agencies, public or private, local or foreign, and
9 appoint experts/specialists as consultants, or visiting or exchange professors,
10 scholars, researchers, as the case may be;
- 11 (w) Establish policy guidelines and procedures for participative decision-making
12 and transparency within the College System;
- 13 (x) Extend the term of the President of the College system beyond the age of
14 retirement, but not beyond the age of seventy (70), if his/her performance has
15 been unanimously rated as outstanding by the Board and upon unanimous
16 recommendation by the search committee for the President of the College
17 System;
- 18 (y) Delegate any of its powers and duties provided hereinabove to the President
19 and/or other officials of the College System as it may deem appropriate so as
20 to expedite the administration of its affairs; and,
- 21 (z) Exercise such other powers as may be necessary and proper to carry out the
22 provisions of this Act.

23
24 SECTION 8. *Meetings of the Board; Quorum* – The Board shall regularly convene at
25 least once every quarter. The Chairperson of the Board may call a special meeting whenever
26 necessary; *Provided*, That the members are notified in writing at least three (3) days prior to said
27 meeting.

28
29 A simple majority of the actual members of the Board holding office at the time of the
30 meeting is called shall constitute a quorum.

31
32 In the absence of the Chairperson, the Co-Chairperson shall preside over the meeting.

33
34 If in case the DILG Secretary and the Chairperson of the CHED shall not be able to
35 attend the Board meeting, they may designate their respective representatives to the said meeting
36 with all the rights and responsibilities of a regular member of the Board; *Provided*, that the Vice-
37 Chairperson shall preside over the meeting.

1 In case the Chairpersons of the Congressional Committees on Education shall not be able
2 to attend the Board meeting, they may designate their respective representatives to the said
3 meeting with all the rights and responsibilities of a regular member of the Board.
4

5 SECTION 9. *Compensation* – The members of the Board shall serve without
6 compensation, but they shall be entitled to *per diems* and reimbursement for necessary expenses
7 incurred in their attendance of meetings of the Board or in connection with their official
8 business, authorized by a resolution of the Board, subject to existing laws and regulations.
9

10 SECTION 10. *The Secretary of the College System* – The Board shall appoint a Secretary
11 who shall maintain custody and ensure the security of all records of the Board. He/She shall duly
12 notify in writing each member of the Board about the time, place, venue and agenda of each
13 meeting.
14

15 SECTION 11. *The College President* – The College System shall be headed by a
16 President who shall be its chief executive officer. The President, who shall render full time
17 service, shall be responsible for the administration and operation of the College System in
18 accordance with its mandate, vision and goals.
19

20 The President of the College System must be at least forty (40) years of age, a member of
21 the Philippine Bar or holder of a Master's Degree in Criminology, Public Safety, Public
22 Administration, National Security Administration, Sociology or related disciplines and must
23 have gained reasonable work experience in any branch of the criminal justice system.
24

25 The President of the College System shall be appointed by the President of the
26 Philippines, upon recommendation of the Board and after going through a search committee, and
27 shall hold office for a term of four (4) years, renewable for another term of four (4) years, but not
28 beyond the age of seventy (70), unless sooner removed for cause as provided under existing civil
29 service laws, rules and regulations, or has reached the compulsory retirement age or is
30 incapacitated to discharge the duties of the office; *Provided*, that the incumbent President shall
31 serve as the first College President under this Charter for a four (4) year term, as provided herein.
32

33 Within six (6) months before the expiration of the term of office of the incumbent
34 President of the College System, the Board shall constitute a search committee to select the next
35 President of the College System or determine the qualification of the incumbent for a second
36 term.
37

1 SECTION 12. *The Vice-Presidents of the College Systems, Duties and Functions* – There
2 shall be appointed a Vice-President for Administration and a Vice-President for Academic
3 Affairs for the College System who shall assist the President in ensuring its smooth and efficient
4 operation.

5
6 Both the Vice-Presidents for Administration and Academic Affairs shall be appointed by
7 the Board, upon recommendation of the President of the College System, after going through an
8 appropriate search procedure. They shall hold office for a term of four (4) years, renewable for
9 another term upon the recommendation of the President of the College System, but not beyond
10 the age of seventy (70), unless sooner removed for cause as provided under existing civil service
11 laws, rules and regulations, or have reached the compulsory retirement age or are incapacitated
12 to discharge the duties of the office. They must be at least forty (40) years of age on the date of
13 assumption of office, members of the Philippine Bar or holders of Master's Degree in
14 Criminology, Public Safety, Public Administration, National Security Administration, Sociology
15 or related disciplines and must have gained reasonable work experience in any branch of the
16 criminal justice system.

17
18 (a) The Vice-President for Administration shall be responsible for coordinating
19 all services relating to procurement, distribution and storage of supplies,
20 property, equipment, records and correspondence, transportation,
21 communication, custodial and general utility, budgeting, disbursements,
22 accounting and other financial matters, career planning and development,
23 personnel transactions and employees' benefits and welfare and other related
24 activities in coordination with the Vice-President for Academic Affairs;

25 (b) The Vice-President for Academic Affairs shall be responsible for the
26 supervision of all academic programs, formulation of standards and curricula,
27 development of faculty programs, library services and conduct of researches
28 in support of curriculum and faculty development programs and other related
29 matters in coordination with the Vice-President for Administration.

30
31 SECTION 13. *Vacancy in the Office of the President* – In case the President of the
32 College System is unable to perform or discharge his or her duties and responsibilities due to
33 death, compulsory retirement, resignation, removal for cause or incapacity, the Board shall
34 designate the Vice-President who shall temporarily act as the President until a new President of
35 the College System shall have been appointed or the incapacity ceases. In case of official
36 absence, the President of the College System shall designate a Vice-President who shall serve as
37 the Officer-in-Charge until the return of the incumbent President; *Provided*, that the incumbent
38 Vice-President shall continue to serve as such for the remainder of the term as herein stated.

1 The Salary of the President of the College System shall be in accordance with the
2 Revised Compensation and Position Classification System and shall be comparable to that being
3 received by Presidents of similar educational institutions.
4

5 SECTION 14. *The Administrative Council* – There shall be an Administrative Council
6 composed of the Vice-President for Administration, as Chairperson, the Directors for Budget
7 Management and Planning Service and for Constitutive Units, deans and other officials of equal
8 rank, as members, whose duty is to review and recommend to the President policies governing
9 the administration, management and development planning of the College System.
10

11 SECTION 15. *The Academic Council* – There shall be an Academic Council composed
12 of the Vice-President for Academic Affairs, as Chairperson, Directors for Curriculum and
13 Standard Development Service and for Faculty Development Service and all members of the
14 instructional staff with rank not lower than assistant professors, as members.
15

16 The Academic Council shall have the power to review and recommend the curricular
17 offerings, fix the requirements for admission of students as well as for graduation and the
18 conferment of degrees. It shall also promulgate rules of discipline of the College System, subject
19 to appropriate action of the President.
20

21 SECTION 16. *Curricular Offerings* – The College System shall offer a four-year
22 Bachelor of Science in Public Safety Cadetship Degree Program, a post-graduate program in
23 Public Safety Administration, mandatory career courses, other short-term courses in Public
24 Safety and other related fields of study.
25

26 SECTION 17. *Faculty* – The teaching staff of each constituent unit in the College System
27 shall constitute its faculty and shall be headed by an academic coordinator. All heads of
28 constituent units shall be appointed by the Board upon nomination and recommendation of the
29 College President.
30

31 Police courses shall be taught by instructors who are skilled officers of the PNP with at
32 least seven (7) years of work experience; *Provided*, that their services as instructors of the
33 College System shall be given equivalent credits for promotion purposes.
34

35 SECTION 18. *Heads of Regional Training Schools or Centers* – The Regional Directors
36 of Regional Training Schools or Centers shall head the campuses or branches of the College
37 System and they shall render full time service.
38

1 SECTION 19. *Scholarship Program Admission* – The College System shall provide a
2 scholarship program and other affirmative action programs to assist poor but deserving students
3 to qualify for admission to the College System.
4

5 No student shall be denied admission to the College System by reason of sex, religion,
6 cultural or community affiliation or ethnic origin.
7

8 SECTION 20. *Academic Freedom and Institutional Autonomy* – The College System
9 shall enjoy academic freedom and institutional autonomy pursuant to Paragraph 2, Section 5 of
10 Article XIV of the Constitution.
11

12 SECTION 21. *Land Grants and Other Real Properties of the College System* – The State
13 shall support the College System through general appropriations and other financial benefits, and
14 in kind, through land grants and donations and use of other real properties. To carry out the
15 intent of these grants, income derived from the development of all land grants and real properties
16 shall be used to further the ends of the College System, as may be decided by the Board;
17 *Provided*, that such income shall not be used to augment appropriations for personal services
18 expenditures.
19

20 Such parcel of land ceded by law, decree of Presidential issuance to the College System,
21 as well as all real property and facilities presently occupied by the College System are hereby
22 declared reserved for the purposes intended. The absolute ownership of the College System over
23 these landholdings, including those covered by original and transfer certificates of title in the
24 name of the College System and their future derivatives are hereby confirmed. Where the
25 issuance of the proper certificates of title is yet pending for these landholdings, the appropriate
26 government office shall expedite the issuance thereof within six (6) months from the date of
27 effectivity of this Act; *Provided*, that all registration requirements necessary for the issuance of
28 the said titles have been submitted and complied with.
29

30 The Board may plan, design, approve and/or cause the implementation of land leases and
31 prohibit the sale of any existing real property of the College System; *Provided*, that such
32 mechanisms and arrangements shall sustain and protect the environment in accordance with law
33 and be exclusive of the academic core zone of the campuses of the College System; *Provided*,
34 *further*, that such mechanisms and arrangements shall not conflict with the academic mission of
35 the College System.
36

1 The Board may allow the use of income coming from real properties of the College
2 System as security for transactions to generate additional revenue when needed for educational
3 purposes.
4

5 Any plan to generate revenue from other sources, land grants and other real properties
6 entrusted to the College System shall be consistent with the academic mission and orientation of
7 the College System; *Provided*, that such programs, projects or mechanisms shall be approved by
8 the Board subject to a transparent and democratic process of consultation with the constituents of
9 the College System; *Provided, further*, that funds generated from such programs, projects or
10 mechanisms shall not be meant to replace, in part or in whole, the annual appropriations
11 provided by the national government to the College System.
12

13 SECTION 22. *Tax Exemptions* – The College System shall be entitled to the following
14 tax and duty exemption privileges:
15

- 16 (a) All income received by the College System shall be exempt from income tax
17 pursuant to Section 30 (1) of the National Internal Revenue Code of 1997, as
18 amended;
- 19 (b) Equipment and supplies used directly and exclusively for educational
20 purposes by the College System shall be entitled to exemption from value-
21 added tax and customs duties on its importation;
- 22 (c) Gifts and donations of real and personal properties of all kinds shall be
23 exempt from the donor's tax and the same shall be considered allowable
24 deductions from the gross income in the computation of the income tax of the
25 donor, in accordance with the provisions of the National Internal Revenue
26 Code, as amended;
- 27 (d) Importation of economic, technical and cultural books or publications, upon
28 certification by the CHED that such imported books or publications are for
29 economic, technical, vocational, scientific, philosophical, historical or cultural
30 purposes, shall be exempt from customs duties, in accordance with the
31 provisions of the Tariff and Customs Code of the Philippines, as amended;
32 and
- 33 (e) Academic awards and honoraria for professional chairs shall be exempt from
34 income tax.
35

36 SECTION 23. *Authority to Loan or Transfer Apparatus/Equipment/Supplies and Detail*
37 *of Personnel* – The heads of bureaus and offices of the national government are hereby
38 authorized to loan or transfer, upon request of the President of the College System, such

1 apparatus, equipment or supplies as may be needed, and to detail employees for duty therein
2 when, in the judgment of the bureau or office, such apparatus, equipment, supplies or services of
3 such employees can be spared without serious detriment to public service. Employees so detailed
4 shall perform such duties as required of them by the President of the College system and the time
5 so employed shall be counted as part of their regular service.

6
7 SECTION 24. *Appropriations* – The amount necessary to initially implement the
8 provisions of this Act shall be charged against the current year’s appropriation of the College
9 System. Thereafter, such sums as may be necessary for the continued operation and maintenance
10 of the College System shall be included in the annual General Appropriations Act.

11
12 SECTION 25. *Reportorial Requirements and Auditing of Accounts* – The College System
13 shall submit an annual report to Congress containing its financial statements, including a
14 statement of assets and liabilities, projected income from tuition fees and other revenue sources,
15 contracts and investments entered into pursuant to Section 21 hereof and programs of
16 expenditure. All accounts and disbursements of the College System shall be audited by the
17 Commission on Audit.

18
19 SECTION 26. *Rules of Construction* – No statutory or other issuance shall diminish the
20 powers, rights, privileges and benefits accorded to the College System under this Act or enjoyed
21 at present by the College System under other issuances not otherwise modified or repealed under
22 this Act, unless subsequent legislation expressly provides for their repeal, amendment or
23 modification. Any case of doubt in the interpretation of any of the provisions of this Charter shall
24 be resolved in favor of the academic freedom and fiscal autonomy of the College System.

25
26 SECTION 27. *Implementing Rules and Regulations* – The Board shall formulate the
27 guidelines and shall issue, within ninety (90) days after the effectivity of this Act, the rules and
28 regulations to fully implement the provisions hereof.

29
30 SECTION 28. *Separability Clause* – Should any provision herein be declared
31 unconstitutional, the same shall not affect the validity of the other provisions of this Act.

32
33 SECTION 29. *Repealing Clause* – All laws, presidential decrees, executive orders, rules
34 and regulations inconsistent with the provisions of this Act are hereby repealed, amended or
35 modified accordingly.

36
37 SECTION 30. *Effectivity* – This Act takes effect fifteen (15) days after its publication in
38 at least two (2) newspapers of general circulation.

Approved,